# CITY HEALTH DEVELOPMENT PLAN



# THE CITY OF ZAGREB

City Office for Health, Labour and Social Welfare





# 1.INTRODUCTION

### About the Healthy Cities globally and in Croatia

World Health Organization's Regional without barriers of political borders.

local action, on the city level.

There are three important principles of healthy cities:

- 1. Multi-sector approach according to which health is not only the issue of the health care system, but also of all other related and development systems of a society;
- 2. Citizens' active participation (selfhelp, mutual help, the possibility to make decisions on health, etc.)
- 3. Healthy environment (biological, physical and social environments) citizens' right and duty to live environment of both aesthetic and ecological quality.

The Healthy City Project promotes holistic nature of health, pointing to interdependence of physical, mental, social and spiritual dimensions of health. The project is based on the assumption

Project that health can be achieved by joint efforts of individuals and groups living in a city. The important notion of the project is assumption that, when making Office for Europe initiated the Healthy political decisions on the level of city City Project in 1986, with the aim to boost government, the possible impact of such the interest for positive concept of health decisions on health should always be taken in the cities throughout Europe and to into consideration. Living conditions, foster and enable their direct co-operation environment, education, public services, social welfare and other have a profound This movement primarily focuses on cities, influence on the citizens' health. It is but also on other settings where people because of such influence that focusing live and work. The Healthy City Project on health means including organizations is based on the 'health for all' strategy, and individuals working outside the health whose principles are implemented, by sector into activities aimed at improving the citizens' health. This process of joint activities aimed at improving health is strategic designated by the term 'inter-sector or cross-sector activities'

> People's choice of life styles, use of health services, viewpoints on health issues and their activities have important impact on their own health. The Healthy City Project is aimed at fostering their taking more active part in all activities in the city that can influence health

> In order for these basic project goals to be achieved-enhancing health and preventing disease through inter-sector activities - change-supporting environment should be created, continuous search for new ideas and innovative methods fostered, and those that have successfully introduced new approaches and programs supported. Indicator of achievement of the Healthy City Project is acceptance of the health

promoting policy on the city level.

to secure top positioning for health on the Sustainable Health Development Plan'. agenda of political factors in European improve their physical, mental and social France, wellbeing.

to strengthen community participation are included in the global network. and develop partnership in creation of the healthy public policy by removing political Zagreb was one of the pioneers of the with the second phase were to create, adopt and co-coordinator Selma

translate the strategy of the 'Health for All for the 21st Century' and the 'Local The World Health Organization's Healthy Agenda for the 21st Century' documents Cities Project is a long-term, international, into the language of local communities by development project, the goal of which is creation and implementation of the 'City

cities, and to promote local comprehensive In Europe there are about fifty project cities strategies for health and sustainable brought together by implementation of the development based on the principles and fourth phase of the European Healthy long-term goals of the 'Health for All for Cities Project (among which Croatian the 21st Century' and the 'Local Agenda representatives, Rijeka and Zagreb), about for the 21st Century' strategies. The final thirty national Healthy Cities Networks goal of the Healthy City Project is to (Austria, Belgium - the Flanders and improve urban environment, places where France, Bosnia and Herzegovina, Czech people live, work or go to school, thus Republic, Denmark, Estonia, Finland, Greece. Norway, Germany, Slovakia, Poland, Portugal, Russia, Slovenia, Spain, Sweden, Italy, Turkey, The World Health Organization's Healthy Ukraine and the network of Great Britain), City Project was initiated in 1987 and so with more than 2500 member cities, and far three phases of project implementation the project is still spreading to Australia, have been completed. The emphasis of the USA, Canada, countries of the Middle the first phase, from 1987 to 1992, was and Far East, so that more than 5000 cities

and institutional barriers to change. The development of the Healthy Cities Project expected outcome of the first phase was in Europe, and it hosted the European to create and put in place the infrastructure Healthy Cities Conference in autumn 1988 implementing the Healthy City (which was designated as official outset of Project. Strategic goals of the second the European Healthy City Project during phase (1993-1998) include accelerating the conference held in Athens in 1998). adoption of healthy public policy on the Zagreb project team initiated creation and city level, enhancing the support system enlargement of the Healthy Cities Network (health alliance), and creating strategic in Croatia. Since 1992 the Croatian other sectors and National Network has been registered as organizations having influence on the city a non-government organization whose development. The expected outcomes of president is Slobodan Lang, senior lecturer, implement key strategic documents of the with headquarters, i.e. Network Support Healthy City, the City Health Profile and Centre (established in 1990) at Andrija the City Health Plan. The goal of the third Štampar School of Public Health, of the phase of the project (1998 – 2003) was to University of Zagreb Medical School. The



Croatian Health Cities Network numbers over forty cities and counties (cities: Crikvenica, Čakovec, Daruvar, Dubrovnik, Gospić, Hrvatska Kostajnica, Karlovac, Koprivnica, Korčula, Krapina, Labin, Makarska, Matulji, Metković, Opatija, Osijek, Pazin, Poreč, Pula, Rijeka, Sisak, Slatina, Slavonski Brod, Split, Umag, Varaždin, Varaždinske Toplice, Vinkovci, Virovitica, Zabok, Zadar and Zagreb, and counties: Dubrovačko-neretvanska, Krapinsko-zagorska, Primorsko-goranska, Sisačko-moslavačka, Varaždinska, Virovitičko-podravska, Vukovarskosrijemska, and Zagrebačka), which work jointly on enhancement of the physical, mental and social wellbeing of their inhabitants.

Even though the Healthy City Project has been in place in Zagreb for fifteen years, due to 10-year stagnation of program activities, the project had to be redefined – insight into new citizens' needs acquired and according to the established needs new priority areas of project activities selected for the following five-year period.

# 2. METHODOLOGY-TECHNIQUES AND TOOLS USED IN THE DEVELOPMENT OF THE CITY HEALTH PROFILE AND THE CITY HEALTH DEVEL OPMENT PLAN

rapid appraisal to assess community ZAGREB? health needs (RAP) in

and Social Welfare of Zagreb City ZAGREB? Administration and the Croatian Healthy 3. WHAT DIMINISHES THE BEAUTY Cities Network Support Centre at the OF LIVING IN ZAGREB? Andrija Štampar School of Public Health 4. WHAT MAKES LIFE IN ZAGREB of Zagreb University Medical School BEAUTIFUL? started implementation of RAP in Zagreb 5. WHAT IS ZAGREB YOU WANT TO at the end of October 2001. Rapid appraisal SEE IN TEN YEARS' TIME LIKE? is a method of collecting problem-related 6. WHAT NEEDS TO BE DONE IN information in spending too much of professionals' time TRUE? and financial resources. Rapid Appraisal affected

following six questions:

- 2.1 The application of method of 1.WHAT KIND OF A COMMUNITY IS
- **Zagreb** 2. HOW DO PEOPLE LIVE IN ZAGREB? WHO ARE THE LUCKIEST AND WHO The City Office for Health. Labor ARE THE LEAST LUCKY PEOPLE IN

  - short time, without ORDER FOR THIS VISION TO COME

is the first step in the process of health By January 2002 74 essays were collected, interventions planning in a community. It is and then processed by computer assisted not a method for collecting comprehensive free-text analysis at the Andrija Štampar data about a geographic area or a health School of Public Health. In the mean problem. By means of rapid appraisal we time, the City Office for Health, Labor can find out WHAT THE PROBLEMS and Social Welfare associates collected the ARE, NOT HOW MANY people are existing relevant written documents (data from the census, routine health documents, data provided by the Police Department, Following the suggestion by Zvonimir Employment Agency, etc.), which were Šostar MD, head of the City Office, and the used to draw some quantitative health Healthy City project team, 143 panelists indicators for Zagreb. By mid March, were selected, comprising representatives all preconditions for holding Consensus of the city administration, important city conference (the central RAP event) had institutions and the citizens themselves. been met. Data collected data from different The selected people were informed in sources (the existing written documents, writing of our intentions and asked to write panelists' essays and their observations) an essay about their city, answering the were presented to participants during the Consensus Conference and used in the preparation of the City Health Profile.

Consensus conference (the panel of research participants) was a two-day





event, which took place on 15 and 16 the thematic group work were: describe March 2002. It was attended by some and provide arguments as to why they seventy participants, representatives of have chosen that particular area (define professional groups (health professionals, the problem), set the goal of their activities entrepreneurs, culture professionals, etc.), succeeded and measure success), make local administration (the city and the city long-term and short-term action plans, and districts) and community (citizens' groups, form working group that will be alliance associations of parents, disabled people, of all interested groups (politicians, minority communities, etc.).

On the first day, the participants were informed of the aims of the meeting. On the second day, working method and obtained results. They groups continued their work. future activities of the Zagreb-Healthy Healthy City Project. City project reached. Thematic groups were then formed around those areas:

- Unemployment (citizens economic and social insecurity)
- 2. Protecting and improving environment quality (traffic, air)
- 3. Strengthening positive social values (social networks)
- with disability, and
- 5. Strengthening and supporting family.

Following their own professional or private interests, the participants chose to work in one of the five thematic groups. Goals of

workers, teachers, journalists, (how to recognize whether you have professionals and community) for solving that particular problem.

the thematic were also presented the most interesting were intermittent interruptions of their and the most frequent replies from their work in the form of shorter plenary essays, city health indicators and photos sessions, whenever there was a need to taken based on their replies to what it is that provide additional knowledge and share diminishes and contributes to the beauty of experiences. At the end of the working living in Zagreb. The participants were day, the thematic groups gave plenary then asked to work individually and then presentations suggesting what should be in small groups on selecting three major done in the next phase of the 'Zagrebproblems out of all the problems that were Healthy City Project'. The conference mentioned. Respecting the selection made ended in public presentation of two-day by the small groups, a joint list was formed, work, where consensus by all present was i.e. a consensus on five priority areas of the reached relating to suggested actions of the

# facing 2.2. Methodology used in creation of the Zagreb City health development plan

Although RAP (Consensus Conference) have brought us a new inside into citizens' needs and aspirations and defined the 'Zagreb-Healthy City Project' priority 4. providing equal possibilities to people areas it did not manage to push activities. Directions for the action were just pointing where to go but not stating how and by whom. So, at the beginning of 2003, thematic (priority) groups defined through the RAP Consensus Conference were expanded to include new representatives of city administration, profession and non-

government sector. 25 persons, covering and their expectations, decentralization, all five priority areas were assigned to legal framework and trends), October work jointly on the creation of the City 2003 Health Development Plan. In order to enhance their collaboration and facilitate Plan development we supported them with (for this purpose designed) modular training. From September to December 2003, through the series of workshops members of the thematic groups defined the content and proposed actions for the Zagreb - Healthy City Project in 2004-2007. Their training was based on the 'learning by doing' model, and consisted of six training modules, with intermittent work on City Health Development Plan.

Module Self-management and 1 – managing others (personal development, team building), September 2003

Module 2 – Team work, inter-sector co-October 2003

environment (identifying key stakeholders Zagreb Health Assembly.

Module 4 – Communication, public and media relations (intercession, negotiation, communication, marketing, relations with the public and the media). November 2003

Module 5 - Health planning, project (intervention management program planning, project start up and implementation, resource management, monitoring and evaluation), November 2003

Module Change 6 management (change management, conflict resolution, productive use of energy). December 2003.

Through three months training cycle, extended thematic groups became operation, problem analysis and solution, "operational" and City Health Development Plan got its present form. In mid December Module 3 – Analysis of extended Plan was presented to and accepted by the







# 3. THEMATIC GROUPS AND ACTION PLANS

a) Unemployment (citizens facing economic and social insecurity) summary: short term aim is to provide citizens assistance unemployed to dealing with difficulties resulting from economic and social insecurity, foster and help develop psychological, emotional and communicational potentials of the unemployed; long-term aim is to decrease unemployment

### Working group:

Marijana Radotić, Zagreb Association of the Unemployed, Ivan Pandža, Croatian Disabled War Veterans of the Patriotic Defense War, Zagreb, Marina Polić-Vitintin, Zagreb Institute of Public Health, Marija Halić, Croatian Employment Agency, Tihomir Majić, City Office for Health, Labor and Social Welfare.

## Problem description:

Article 54 of the Constitution of the Republic of Croatia reads: "Every person is entitled to right to work. Every person is free to choose profession and every work place or duty is available to every person under equal conditions."

According to the Bulletin of the Croatian Employment Agency, in October 2003, in Zagreb there were 39,985 unemployed people, women accounting for 58% and men for 42% of the total number. The age structure analysis shows that there was as much as 34.9% of people older than 45. It is interesting to note that, based on the analysis of working experience, the

majority of the unemployed had no working experience (29.1%), while the second most frequent group were those with 20-30-year working experience (15.9%). According to the qualifications structure, the majority of the unemployed have secondary education (33.4%), and the least higher education (4.4%). There is 8.9% of unemployed with tertiary education.

### The goals:

Loss of work and long period of unemployment lead to psycho-physical discomfort, such as: anxiety, loneliness, lack of self-confidence, self-consciousness, and depression.

Our working group proposed that improving self-confidence, identifying one's own potential and decreasing fear of failure would help the unemployed to better present themselves in the labor market. Long-term goal is to decrease unemployment.

### Problem indicators:

In October 2003, a qualitative research (interview) was carried out at Zagreb Association of the Unemployed.

The following questions were asked:

- 1. HOW ARE YOU?
- 2. HOW DO YOU FEEL?
- 3. DO YOU SEE THE WAY OUT?

The answer to the first question was mainly that they were very well; however, the second question provoked a strong emotional reaction and answers such as: "I FEEL TERRIBLE, USELESS, HELPLESS, PATHETIC, SAD,

NOTHING."

Most complained about accompanying Stakeholders psycho-physical symptoms, back pain, insomnia, increased appetite, experts in psychology and sociology. and existential peril. Elderly people see help us cope with the problems. ahead of them a number of hopeless Having improved self-awareness, qualifying them as social problems in their co-operation old age.

The younger ones, who have only just craftsmen. grow obsolete and inappropriate.

Because of the identified difficulties, a sports events become unaffordable. workshop was run at Zagreb Association Society should be sensitive to the problems jobs, 38% found part-time jobs, 7.5% complimentary tickets. continued education and as much as 66.5% made some positive changes.

## Action plan:

Interventions

It is necessary for the unemployed to take - the number of people that were re-trained workshops in psychological help, lectures or received additional training and structural exercises in order to gain a - the number of courses number of psycho-social skills for coping - the number of people that found jobs with stress and depression and overcoming thanks to our programs

CONFUSED, DEGRADED, BAFFLED, them. The unemployed should be provided INSECURE, REJECTED, LIKE I WAS education, additional training and retraining free of charge.

such as In order to pull this through, we need

perspiration, palpitation, tearfulness and We need support by the Centre for Health, forgetfulness. They also pointed to feelings Labor and Social Welfare, as well as other of deprived rights, loss of human dignity non-government organizations that can

years with minimum pensions, which established security and re-entered the may be increased by welfare allowances, labor market, we will need continuing with the **Employment** Agency, and associations of employers and

entered the labor market, are worried over A person that unexpectedly loses work uncertainty of their future, where they can due to bankruptcy, is suffering not only only dream about starting a family and a severe psychological crisis, but also a providing a normal life for their children. difficult financial situation, so that some They are afraid that their expertise and basic cultural needs become luxury he/she knowledge gained through education will can no longer afford. Family theatre or cinema visit, socializing on concerts or

of the Unemployed. The workshop was of the unemployed, and sports, culture entitled 'How to Succeed in Finding Job', and educational institutions should be and had the following goals: identify one's encouraged to contribute to soothing own resources, learn how to offer them to the loneliness and exclusion of the employers as successfully as possible, unemployed. It is not necessary to give make a successful job-finding plan. Out of the whole show for free, a few tickets 120 Association members who participated daily would suffice. We are not asking in the workshop, 21% found permanent to rent a stadium, but to be given a few

# Evaluation:

All our efforts will be measurable in:

- the number of workshops held
- the number of participants



- the number of people that made quality changes in their lives.

### Conclusion

Our continuous task is to foster, help and develop psychic, emotional and communication resources of unemployed individuals.

Organizing and providing professional training, psycho-social help to unemployed is a preparation for future employment or self-employment.

safeguard them.

Only the lack of money and volunteers can prevent our good intentions from coming true.

Protecting and improving environment quality summary: to decrease the concentration of NO<sub>2</sub> and air-borne particles to obtain 1st quality air, which would in its turn have impact on (decreasing) incidence of respiratory tract diseases in Zagreb.

### Working group:

Viktor Bublić, B.L. - senior officer with Local Self-Government Service, Ivanka Human resources are the most valuable Ćorić, chemistry and biology teacher and we must foster, improve, nurture and at X Gimnazija (secondary school), Katarina Gaži-Pavelić, EOO OM&OA - position: quality manager with Sljeme-Medvednica Ltd., Mirna Kontrec, M.D., epidemiologist - health consultant with Health Department of the City Office for Health, Labor and Social Welfare, Zdenka Kos, B.Eng. - consultant for green areas with the City Planning Department, Utility Section, Office for Urban Design, Building, Housing, Utility and Traffic, Valerija Kelemen Pepeonik, M.Sc. - head of the Department of Environmental Design and Protection of the City Planning and Environmental Health Office, Jasminka Štiglić, B.Soc.Work. - position: social worker with Zrinjevac Ltd., Vladimira Vađić, D.Sc., head of the Environmental Hygiene Unit of the Institute of Medical Research and Occupational Health, Ksaver 2

## Problem description:

Pollution caused by NO, and air-borne particles is surely one of the causes of respiratory tract diseases in Zagreb, resulting in their leading position among general effects, and topping the list of established diseases in Zagreb.

### The goals:

which would in its turn have direct impact in Zagreb in 2002', in general practice, tract diseases in Zagreb.

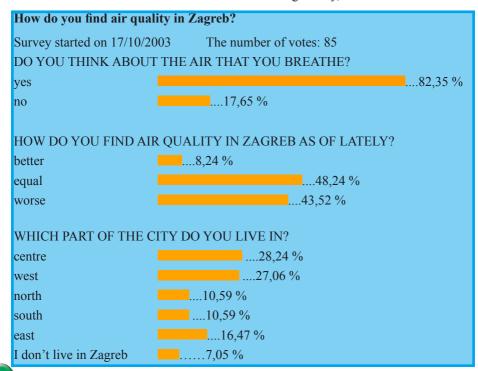
### Problem indicators:

### **QUANTITATIVE INDICATORS**

1. Air pollution in Zagreb has been 3. According to the report issued at the as dominant pollutants in Zagreb. Nitric compounds result from motor vehicles combustion, whereas air-borne particles QUALITATIVE INDICATORS construction works and traffic.

- 2. According to the publication by Zagreb Decrease the concentration of NO<sub>2</sub> and Institute of Public Health entitled air-borne particles to obtain 1st quality air, 'Population Health Status and Health Care on decreasing general effects of respiratory diseases of respiratory tract were the most common, accounting for 25.5%, whereas in infant and pre-school children care, out of total number of established diseases and conditions. respiratory tract diseases accounted for 49.3%.
- continuously monitored since 1963. 2002 end of 2002 by Zagreb Police Department, reports of the Institute of Medical based on this department's criteria, 430,016 Research and Occupational Health point to motor vehicles were registered, which nitric compounds and air-borne particles was an increase by more than 25,000 compared to previous year.

from aged facades, intensified The official web pages of the City of Zagreb dated 17 October 2003 posted the following survey, which is still valid:





### HOW DO YOU GO TO WORK [ SCHOOL ]?

by car .....40 % on foot .....15,29 % public transport ....41,18 %

# WHAT ARE THE PROBLEMS IN ZAGREB RELATED TO AIR QUALITY, AND WHAT SOLUTIONS DO YOU PROPOSE?

- more vegetation, especially evergreen in parks
- more organized and quality public transport
- Too many personal vehicles and poor traffic regulation, solution subway!
- Since the cold weather started, there have been an increasing number of cars on the roads, and low clouds make the quality of air worse. The possible solution is to introduce air filters for cars and production plants.
- Production and heating plants, which require appropriate filters, increasing
  and extending tram traffic to the outskirts of the city to solve the problem
  of air pollution in the city centre.
- Jakuševec
- Solve the problem of Jakuševec incinerating plant. Move producers of dangerous emissions from Zagreb.
- boost use of public transport, maybe through prices or better time tables
- Too many cars in the city, with fumes so felt that the walk through the city streets is completely unhealthy. Maybe the problem will be solved by the law on catalyst that will soon be enforced.
- lack of non-traffic precincts
- poor traffic lights regulation results in long vehicle hold-up
- Limit car traffic in the very heart of the city
- the air is full of tar and greasy dust caused by production plants some production plants are still in the city centre, e.g. sheet metal and sild production plants
- tree decay
- traffic in the very heart of the city should be decreased not only at weekends but also on weekdays
- the public transport of Zagreb is not punctual
- a large number of motor vehicles, services of public transport should be enhanced
- too many cars in the city centre
- Too many cars and smog. Catalysts are only a partial solution.
- THE JAKUŠEVAC DUMP CLOSE IT DOWN!!!
- There are too many cars and smog, people are not interested in their

environment, there is no remedy!

- cars. of course they pollute the air so that several times a year they could be banned from the city centre
- too many polluting cars and too little green areas.
- garages on the outskirts and much better public transport
- decrease car traffic in the centre
- heavy traffic
- Improve public transport and ban personal cars from the city centre
- clean up weed (ambrosia), increase the number of public transport vehicles in order to decrease the number of people who go to work by car
- subwav
- improve city public transport, subway
- traffic congestion
- In areas of heavy traffic the air is polluted, i.e. smell is unpleasant.
- traffic in the city centre too heavy subway to better connect destinations in the County of Zagreb
- too many cars in the city centre cut public transport prices and build more parking places in extended centre
- government taxes for cars are large, so that citizens drive old cars, poor conditions for cycling, expensive fares for public transport, so that cars are used more often
- ban traffic from the city centre
- traffic is too heavy ban cars from the centre
- too many personal cars on the streets with only one person on board
- occasional ban for personal cars in Zagreb
- more such surveys, and maybe something will change
- in summer it stinks like hell in the centre
- too many cars
- traffic should be banned from the very heart of the city
- large concentration of car, dump and heating plant fumes, the solution would be to restrict the traffic in the very centre to the lowest possible level and favor public transport and bicycles, ban car access to the very centre
- too many cars on the roads
- Zagreb is covered in smog
- old cars out...
- There are too many cars in the city
- it stinks from the direction of Jakuševec

In percentage, according to the citizens, the air is polluted by:

traffic 76%Jakuševec dump 7%other 17%



### Action plan:

friendly fuel.

construction of underground garages. In containers for various waste. in the city and in the city entrances, thus to initiate which will decrease air pollution.

and obtaining 7,000 m<sup>3</sup> of compost. They are actions. planning to plant 1,800 trees in spring 2004, The Bureau for Development Planning ČISTOĆA Ltd, company owned by the City of

2,300 tons of waste was collected in six In compliance with EU provisions on recycling yards owned by the City of Zagreb. environment protection, ZET Ltd, company Environment protection is carried out through owned by the city of Zagreb, already uses environment protection measures, waste buses of EURO 3 type, the engines of which management and sustainable development. have been adjusted to comply with the EU In 2004, Čistoća is planning to introduce standards for CO<sub>2</sub> reduction. All waste oils bio-diesel in all its vehicles, open recycling are taken care of by the bus supplier, as are vards in every district and provide continuing all recyclable parts. In the following period education through the Ministry responsible comprising the year 2004, 25 buses will be for waste management. Čistoća advocates bought, which use bio-diesel – environment- financing industrial scrap packaging disposal by including its cost in the product price. It ZAGREB PARKING Ltd, company owned by also advocates contributions to be collected the City of Zagreb, as a priority in decreasing when issuing location and building permits traffic and air pollution, is financing and used for buying and installing skips and

2004, they are planning to construct several Under the Constitution of the City of Zagreb, underground garages at various locations districts and their councils are authorized and undertake decreasing traffic and establishing P&R, utility actions' in Zagreb districts, such as introducing gas as cheaper and environment-ZRINJEVAC Ltd, company owned by the friendly form of energy, water supply and City of Zagreb, in charge of public green sewerage, road constructions, park and sports areas. It increases the number of plants courts building, curb lowering and bicycle wherever it is possible in order to obtain as lane building. In 2004, the districts will many green areas as possible and cleaner continue to upgrade environmental standards air. It also recycles biodegradable waste by by introducing environment-friendly forms means of compost piles, recycling 30,000 m<sup>3</sup> of energy and undertaking small-scale utility

thus contributing to decreasing air pollution. and Environmental Protection, in its role administrative authority, of Zagreb, responsible for waste disposal, coordinates and supervises implementation cleaning and washing the streets. It covers of documents concerning planning and 80% of total city area. In 2002, it drove environmental protection which have been 261,188 tons of waste to the dump. In 2002, assigned to it, and is thus directly and indirectly 5,967 tons were brought from unlicensed involved in protection, conservation and dumps. There were 5,400 tons of metal improvement of the entire, or parts of, the waste, 350 tons of car tyres, and 26,292 city's environment. Within its responsibility tons of waste brought to the dump. 6,320 for urban planning the Bureau prepares City tons of paper waste was recycled, whereas of Zagreb Physical Plan, master plans, plans 4,644 tons of glass scrap containers, 220 kg for the areas of special conecern and value, of polyethylene scrap containers and 15,000 as well as programs for detailed plans. In the kg of metal scrap containers were collected. field of environmental protection the Bureau

protection.

Priority action plan for document for more details):

- priority problems: air pollution, icreasing Goals of the traffic study: upgrade traffic number of motor vehicles, etc.,
- or below recommended
- values. foster public transport environmentally-friendly fuel use, prepare Accepting goals defined in such broad terms and adopt the City's traffic study,
- protection: prepare the municipal Air were complemented by supporting guidelines Protection Decree, register potential pollution governing the traffic system development: air quality, develop strategy for protecting upgrade air against traffic, upgrade public transport sustainable modernization; service, prompt walking and cycling, and the means of transport; discourage use of personal motor vehicles, - decrease personal car use in the city centre increase the number of parking places on the - increase the number of parking places rims of the city's centre,
- activities will be implemented and increase safety; and controlled by: the City of Zagreb and its - decrease noise and air pollution. offices, Institute for Medical Research, Evaluation: Zagreb Institute of Public Health, and the Continuous monitoring of air quality in National Meteorological Office,
- Zagrebparking, private enterpreneurs (20%), and whether air pollution values were polluters (80%),
  - duration: continuing activity.

prepares basic environmental documents: The City Office for Urban Design, Building, the State of the Environment Report and Housing, Utility and Traffic is responsible the Environmental Protection Action Plan- for: urban design, building, environment A21. The Bureau's Department of Statistics protection, reconstruction, housing, public collects statistical data, including data on utility services, water supply, traffic, fire the quality of the environment and publishes brigades and fire control, water inspection, City of Zagreb Statistical Yearbook. The city tram inspection, utility inspection, and Bureau also performs other activities to other activities that are in its domain. It is improve urban planning and environmental in charge of issuing location and building permits in accordance with improving legislation in its domain. This city office environment quality in Zagreb, as an co-coordinated the creation of Zagreb integral part of 'Environmental Protection Traffic Study, aimed at developing a series Action Plan - LA-21' (Official Gazette of General City Traffic Plans for 2005, 2012 8/99), addresses also air quality and traffic, and 2020, which provide stages in plan and determines (in short, see the original development and evaluation for all the three years and the contents of every plan.

system economic efficiency; protect - main goals: to keep air quality on the level environment from harmful effects of the traffic; enhance passenger safety; increase and availability - easy access to traffic objects. provided for a wide consideration of ways to - possible measures of improvement and improve traffic system in Zagreb. The goals

- sources, establish inspection responsible for increase public transport capacity and services through financially
- by increasing its capacitiy and improving ensure better availability of traffic network

  - improve non-motor traffic conditions

Zagreb will show whether the undertaken financing sources: City of Zagreb, measures resulted in reducing air pollution permanently kept within recommended values, i.e. whether the 1st category air quality was achieved in Zagreb.

c) Strengthening positive social values (social networks): summary: the basic goal of the program is to prevent and decrease psychological and social decompensation in elderly people. The elderly are faced with loneliness and fear of incapability and inability to execute some vital activities of existential importance. This program will develop volunteer work, inter-generational solidarity, children and adult sensitivity to problems of other people (not only the elderly), concrete people, neighbors, and any other who are in need of help.

### Working group:

Biserka Budigam, B.Psy., Pensioners' Union of Croatia, Commission for Zagreb, Romana Galić, B.Soc.Work., associate, City Office for Health Care, Labor and Social Welfare, Jadranka Zaninović, B.Soc.Work., Head of the Social Welfare Department, Park Nursing Home

# Problem description:

Loneliness and fear of incapability and inability to execute some vital activities of existential importance (preparing food, cleaning, visiting physician, going shopping, etc.) are unwelcome psychical conditions, which may prove problematic because decreasing physic and psychic abilities in elderly people do lead to their dependence on assistance, whereas their environment becomes more alienated from them.

Our main problem is psychic and physical decompensation.

On the conscious level, psychic decompensation is manifested in the feeling of loneliness and fear of inability, causing various forms of emotional difficulties and inadequate reactions, which may develop into other pathological conditions, such as

depression and anxiety.

One of the tragedies of the old age is the loss of one's own social milieu, leading to what is known in gerontology as 'elderly loneliness'. It results from biological and social factors. The basic biological factor is death, which gradually takes away spouse, acquaintances and friends. We therefore often hear the elderly say that "graveyard is the only place where we meet friends". We are increasingly becoming consumer society in which young people hurrying and rushing, and can neither stand 'elderly slowness', nor appreciate 'elderly wisdom'. Young people do not have time or understanding for the problems of the elderly, and keep forgetting that one day they too will be old.

Analyzing the problem, we should point out that alienation in fact becomes the main reason for misunderstanding between people, and that because of the race with time people lose the beauty of communication with their family, which is why the elderly feel lonely and fearful of incapability.

Alienation as a psychic condition appears in various manifestations of intellectual and emotional nature, and it is due to the lack of any specific psychological characteristics that it remains unnoticed by those who are alienated. There is a series of objective conditions that lead to alienation. such as automation of work process, people sell their ideas, go on meaningless spending sprees to buy unnecessary things that will give them certain status in society. spend their free time in unorganized or meaningless manner, etc. Family crisis is one of the basic circumstances that lead to alienation of elderly people. Family is reduced to nucleus family, excluding all relatives except parents and their children. This has resulted in decreasing

quality and quantity of social contacts community and city district have enormous within 'impoverished' families, and has social and individual - psychological caused another problem for the elderly, importance. who are excluded from the family life and thus become social, psychological and economic problem. Furthermore, life span is largely expanded.

Psychological aspect of alienation - the feeling of alienation is more a subconscious than conscious category, whereas the feeling of loneliness is psychologically more 'concrete', it is a feeling that a person is better acquainted with. Alienation from oneself leads to alienation from other people. People become slaves to the weirdest symbols of their status and, rushing to reach them, forget about their family, let alone themselves. Modern people are thus pregnant with various fears. Anxiety becomes their daily companion. We hope our activities will help elderly people feel less alone and lonely, and will give a chance to alienated people and neighbors to help themselves by helping Individual - psychological importance of others. To know the beauty of giving their the community: time and attention to somebody who needs it.

### The goals:

### Short-term goals:

- determine the seriousness of the problem we defined based on the interviews with those who already live in nursing homes or on statistic research (1998, by the Pensioners' Union of Croatia), the primary feeling of loneliness or fear of inability
- collect and provide systematization of the data for the Pešćenica district
- implement the program in Pešćenica in 2004. We decided to implement our programs in local community in the Pešćenica city district, because the local

Social importance can be summed up as follows:

- 1. Administrative unit firstly, important for the whole state administration (school, centre). Furthermore, the problems of life and living standards should be solved on the level of these primary organizational forms. Informal control – it is possible in such communities because it is defined through customs, tradition and similarity of social conventions.
- 2. Ecological unit it is also the most important social value of city district, because this is where problems between people and their natural environment are concentrated.

- Social contacts between individuals local communities individuals make their social contacts and find their acquaintances and friends. That aspect of local community is especially important for third-age people, who find it difficult to reach remoter places. Elderly people are most often psychologically tied up with their environment and feel unsafe if they leave it.
- goal of which was not only to determine the 2. Recreational function is especially important because it provides opportunity to spend free time - from a simple walk and talk with acquaintances to organized entertainment and recreation events.
  - Organizational function opportunity for elderly people to meet some of their needs after having retired, by





Cross, etc. That is where people can meet solved their political interests, participate in social - contemporary gerontology's position is development.

### Long-term goals:

- the basic goal of our program is to prevent and decrease elderly people's psychic and social decompensation.
- we believe that our program will develop inter-generational Action plan volunteer work, solidarity, children and adults' sensitivity to problems of other people (not only the end of the year elderly), concrete people, neighbors, and 2. Make a list of concrete tasks to be done any other who are in need of help.

### Problem indicators

### Quantitative indicators:

- According to statistical data, in Zagreb there are 15.63% of people older than 65, - provide necessary volunteer training with growing tendency;
- the 1998 survey carried out by the Pensioners' Union of Croatia on 965 informants shows that 267 people, or 27.67% live alone, 43.11% of whom would like to get some kind of help and nursing at home, and only 27.56% would like to be instutionalized in nursing homes;
- 59.60% replied that they found loneliness most difficult to deal with, 65.68% said it was illness, 69.64% economic dependency, and 6.01% other. 69.29% of single people found loneliness most difficult to deal with.
- The interview conducted with 25 people in a nursing home showed that 80% of them decided to live there because of loneliness and fear of incapability.

### **Oualitative indicators:**

- the interview shows that the majority of informants living in a nursing home would

- joining sports, pensioners or cultural and rather have stayed at their own homes if performing societies and clubs, the Red some of the problems referred to had been
- activities and contribute to their district's that elderly people should be enabled in every possible way to live at their own homes
  - nursing homes should be necessary only when the family and other relatives can no longer perform adequately their natural obligations.

- 1. Hold the stakeholders' meeting by the
- 3. In January and February 2004 do all necessary preliminary activities
- detect and make contact with persons needing help
- have meeting with volunteer groups
- from March to year end work actively on project implementation
- in December 2004 analyze and evaluate program, and create a new program based on the results and experiences gained

### Interventions

- 1. Establish the number of people in need of help. We will first collect data from all relevant factors, such as primary health care (community nurses, Social Welfare Centre and Pešćenica local branch of Pensioners' Union of Croatia). Then we will use a questionnaire to find out about the detected people's type and level of needs and their expectations relating to this kind of help.
- 2. Neighborly help provided by primary students to elderly people who are hardly able to move, are bedridden or otherwise disadvantaged. The program would be

carried out by sixth to eighth-graders as an of a physician, a nurse, a physical therapist, extra-curricular activity, but before joining a social worker, a psychologist, the program, they would be properly ecclesiastic, a trained volunteer, etc. trained.

Care and help would consist of:

- means of visits
- informing the responsible parties
- providing occasional housekeeping
- shopping for medicines, food supplies, Evaluation
- from local community, etc.

We will use the expert team of the fear of incapability Pensioners' Union of Croatia in project - determine the level of the need and after experienced in such activities.

3. Additional 'elderly for elderly' volunteer diminished care and help at home

volunteers of the Pensioners' Union implementation has increased that have completed a 'care and help at - determine whether there has been a home' course under the supervision of a change in attitudes held by children community nurse and with the help and volunteers relating to elderly people during counseling of a family physician.

Nursing and help at home comprises:

- care for personal hygiene, help in treatment (putting compresses and the like), prevention and local treatment of bedsore
- care for regular medicine intake and diet, daily cleaning and airing, etc.

The program would be carried out by four volunteers of the Pešćenica local branch of the Pensioners' Union of Croatia, who have completed the course.

4. Hospice and palliative care services

The program would be carried out by volunteers of Hospice. Hospice and palliative care services for patients and their families include:

- home visits by hospice teams consisting

- care appliances rental (beds wheelchairs) and other personal services. - keeping in touch with the charge (elderly The program would be carried out by person to whom care is provided) by volunteers of the Pensioners' Union of Croatia, who have been trained in care for - establishing the charge's needs and the seriously ill people under supervision of a professional team.

- determine the number of people in need - providing information and messages of any kind of help, and exclude the people that have a strong feeling of loneliness and
- implementation, given that they are intervention establish whether the feeling of loneliness and fear of incapability has
- determine whether the number of The program would be carried out by volunteers willing to join the program
  - neighborly help program implementation.





d) Providing equal possibilities to people with disability summary: the goal is to ensure that future parents are informed about possibilities of early diagnostics of fetal anomalies (Down's syndrome) and that help and support are provided to parents whose children have Down's syndrome in the early days/months (to facilitate parents adjustment to a family member with special needs).

### Working group:

Melita Bravo. B.Spec.Ed., Nadica Jurišić, M.Sc., B.Spec.Ed., Zagreb chromosome aberrations. Rehabilitation Centre, Nikole Andrića If there is even a slight possibility that a Welfare, Trg S. Radića 1.

# Problem description:

clinical chromosome aberration. Its effects Barišić, D.Sc., senior lecturer are various degrees of mental retardation 2. Rebro Clinical Hospital - prof. Begović, and abnormalities in organ systems. D.Sc. Clinical findings include pregnancy and after birth, around 40% prenatal diagnosis. of children have innate heart anomaly, narrowing and interruptions of digestive The goals: tract passage are common, as well as lower resistance to infections. Langdon Down Long-term goals was the first to describe Down's syndrome - ensure that future parents are better in 1866, and LeJune found that trisomy informed was its genetic cause. The majority of the

diseased thus have 47 chromosomes, and such surplus of genetic material causes numerous abnormalities, both mental and physical.

One child with Down's syndrome is born on 2000 births on average. New methods of fetal abnormalities detection have been introduced in the last 10 years. Family physicians, gynecologists and geneticists should be the first to notice risk factors in both parents, devoting special care and attention to women with any suspicion Zagreb in their medical history even if they are Rehabilitation Centre, Nikole Andrića young, women that plan pregnancy after 3. Anica Drmić, B.L., Local Self- 35 years of age, women with recurrent government Service, Trg Stjepana Radića miscarriages, women that have a family 1. Vlatka Habek, B.Soc.Work., Zagreb history of Down's syndrome, and both men Rehabilitation Centre, Nikole Andrića 3, and women who are carriers of structural

3. Mira Pekec Knežević, B.Soc.Work., child with Down's syndrome might be born, Zagreb Social Welfare Centre, Kumičićeva a general practitioner or a gynecologist 5. Nada Trgovčević Letica, B.Soc.Work., must refer the parents to a genetic guidance Zagreb Association of Croatian Disabled clinic. The genetic guidance clinic is War Veterans of Patriotic Defence War, a place where counseling is provided, Slovenska 21, Zorana Uzelac, B.Soc. Work., risk factors determined, and information Zagreb Office for Health, Labor and Social dispensed on prevention methods and risks of various screening methods. Genetic guidance clinics are located at:

- 1. Clinic for Children's Diseases, Zagreb, Down's syndrome is the most common Klaićeva 16, Genetics Cabinet, Ingeborg

significant High-risk pregnancies are controlled in stagnation in growth and development in major centers in order to provide quality

### Short-term goals

publish brochures and disseminate them relevant information: information in health centers and maternity - on available tests that would provide hospitals

### Problem indicators:

The survey was carried out on the sample family history of that syndrome of 30 mothers of children with Down's - on the lack of popular brochures in the 'special education treatment in family', hospitals which is a part of Zagreb Rehabilitation - on the existence of guidance centers and Centre pre-school education.

### Obtained results:

- 25
- the baby because of religious reasons
- out of all surveyed mothers, only one was Down 's syndrome diagnosis. offered amniocentesis, which she refused because of fear of recurrent miscarriage
- none of the mothers knew that they could give birth to children with Down's INTERVENTIONS syndrome
- only one mother knew what Down's parents: was (from her birth of her child
- children with Down's syndrome
- 14 mothers had their first child with raise financial resources for achieving Down's syndrome
  - 7 second child
  - 3 third child
  - 2 fourth child
  - 3 fifth child
  - 1 sixth child

All interviewed mothers emphasized the

role of the services that failed to provide

- early detection of that syndrome
- that it was possible for them to have a child with Down's syndrome if they have a
- syndrome, who were or still are undertaking gynecological offices in health centers and
  - Down 's syndrome Association.

The results of our survey contest the - average age of mothers at childbirth was notion of previous research in this field that only older mothers (over 35) give - all mothers underwent gynecological and birth to children with Down's syndrome. ultrasound examinations during pregnancy The interview shows that mothers were - there was only one registered high-risk not informed about possibilities and risks pregnancy, but the mother decided to keep related to having children with Down 's syndrome, or about tests used for early

### Action plan:

Provide more information to future

- friend's publish popular brochures
- experience) and she had the fewest extend the activities of Premarital, Marital psychological difficulties accepting the and Family Guidance Centre (employ more experts and educate the existing ones)
- the other mothers found it hard to accept ensure multi-disciplinary approach in the fact that they have given birth to providing information (various experts, geneticists, pediatricians, gynecologists)
  - this short-term goal (achievable within a year).

### STAKEHOLDERS

### 1. PARENTS

Family is the only thing that a child has when it is born. Parents are the most



it can feel like – angry, scared, insecure and citizens. impotent. It is therefore important and vital for the family to adjust to the new and permanent situation.

### DOWN'S 2. ASSOCIATION

people with Down's syndrome; creating environment in which all people will Evaluation recognize and accept the value and dignity of people with Down's syndrome; adopting stakeholders principles of providing health care and - stimulate gynecologists working in might develop their best resources.

# 3. HEALTH CENTRES (gynecologists and pediatricians)

Health centers provide primary care and quality health services rendered by various health professionals.

### HEALTH, LABOUR AND SOCIAL WELFARE

Zagreb City Council and Office for Health, Labor and Social Welfare have a wide range of responsibilities, including the Social Welfare Department, which are in accordance with Social Welfare Act and Decree on Types of Social Welfare Provided by the City of Zagreb. The Office pays special attention to disabled people of Zagreb, and has therefore devised Zagreb Strategy of Unified Policy for Disabled People from 2003 to 2006, which is aimed

important people in its life, they are at improving the quality of life of disabled its first educators and have the biggest people in Zagreb. The Office is thus influence and play the most important role striving to improve and enhance conditions in its development. Only parents who have in various walks of life and make Zagreb children with Down's syndrome know what the city of equal possibilities for all its

### PREMARITAL, MARITAL AND FAMILY GUIDANCE CENTRE

Located at Zagreb Social Welfare Centre, SYNDROME Kumičićeva 5, the Centre provides guidance by various experts (gynecologists, The association was founded on 7 geneticists, special educators, etc.), aimed September 2001 in Zagreb. Its activities at meeting the existing and potential include: ensuring leading position in all parents with high-risk pregnancies, with areas relating to living and working with additional emphasis on Down's syndrome.

- distribute brochures provided by
- appropriate education for all people with health centers and hospitals to provide Down's syndrome, so that those people information on the existing tests and pregnancy risks, with emphasis on Down's syndrome
- in December 2004, the same survey will be conducted to obtain qualitative and quantitative indicators of our intervention's outcomes (the survey will be conducted with new parent members of the Zagreb 4. CITY OF ZAGREB, OFFICE FOR Down's Syndrome Association)

e) Strengthening and supporting family summary: the goal is to strengthen family from its very creation by providing professionally lead education assistance in all its vulnerable phases. Since nowadays transitional stress is adding additional burden to the majority of the families in Zagreb we would like, with this program, to support them to increase their cooping abilities (thus decrease divorciality rate).

### Working group:

Željka Barić, Zagreb Office for Health Care, Labor and Social Welfare, Ljiljana Dufek, Zagreb Polyclinic for Children's Care, Gordana Fileš, Dobiša Cesarić Primary School in Zagreb, Marijan Kušenić, Archbishop's Clerical Board in Zagreb, Katarina Matić, The Association of the Unemployed, Zagreb office.

### Problem Description:

The divorce rate in Zagreb increased from We did not obtain statistically viable data, 14.5% in 1999 to 29.8% in 2001 (i.e. it doubled)

The communication between children and parents is unsatisfactory, there is a lot of unacceptable behavior among children and youth, child abuse in families is widespread (psychological, physical and sexual), as well as peer bullying and drug abuse, which is supported by behavioral patterns children adopt through the media and the family. Parents are not educated and marriages too often end in family breakdown. Professionals do not receive sufficient training either (for specific problems referred to), so that appropriate help and support is often not available for families in crisis

### Goals:

major factors that contribute to its growth: being unprepared for marriage, change in value system, transitional stress.

### Problem indicators:

1997 = 19.9%1998 = 19.7%1999 = 14.5%2000 = 26.1%

2001 = 29.8%

(divorce rates, source: State Bureau of Statistics)

Indicators show that there was a sharp increase in the number of divorces in 2001 compared to previous years. Apart from the available statistical data, we carried out an in-depth interview on the local level (Borongaj) and used a smaller number of informants (N=10). The method we used was snow-ball sample, meaning that it is not representative. Our goal was to obtain sociodemographic characteristics of divorced people of a local community and concrete causes of divorce as seen by them

but authentic status on micro level, which was we were after, given that qualitative aspect of the problem are of greater importance for our future interventions.

Survey analysis and results

Number of informants: 10

F 9 Sex: M1

Qualifications: secondary 7, higher 1, tertiary 2

Duration of pre-marital relationship:

shorter than 1 year - 3 informants

1-2 years – 4 informants

4 years – 1 informant

7 years – 1 informant 9 years – 1 informant

Most informants had a short pre-marital relationship, whereas only 2 informants lived together before getting married.

Decrease divorce rate in Zagreb, impacting The majority of informants got married



mostly between 19 and 25 years of age. - improve availability of help and support Their replies as to the motives for getting for families (on all levels) married are interesting and varied:

- did L."
- "The need for safety."
- "Pregnancy."
- "Because of the parents' influence."
- "Long relationship logical next step." Only one informant stated love as the - provide children and parents' education reason for getting married!

most commonly lack of communication that are at their disposal. and giving in to parents' influence. Some also state their spouse's irresponsibility, Stakeholders: informant points out aggressive behavior and Youth and alcoholism.

Most informants state that communication - Children's Hospital (department of in marriage was poor, which was especially children and youth reproductive health) present in family problems.

Most informants come from complete organization) families where positive attitudes toward - Centre for Women's Reproductive Health marriage were nurtured. idealized the institution of marriage in youth, whereas now they realize that their idea was wrong, which speaks in favor of their being unprepared for marriage.

All informants claim to have undertaken every possible action to keep the marriage, but that the problem was too intense.

Relating to being prepared for marriage, whether they were prepared and whether it the preparation was adequate, they stated: 6 it is very individual and there can be no preparation. Some informants think that preparation is necessary, but that it should be more efficient and carried out on multiple levels.

# Action plan and program:

- provide better preparation for marriage to future spouses

- organize workshops, seminars, forums, - "All of my friends got married, and so courses, round tables, group and individual work
  - inter-sector co-operation (government and non-government organizations)
  - educational programs (radio, TV, newspapers)
- in: communication skills, children's rights What disturbed their marriage most, and convention, relevant statutory provisions relates to behavior of the spouses, was and rights, successful parenting, services

- insincerity, immaturity and egotism. One State Institute of Motherhood, Family
  - Ministry of Education and Sports

  - Sunflower (non-government
  - They also (targeted at youth and children)

# 4 CLOSING REMARKS

During its participation in the Third phase of **b)** Protecting the WHO European Healthy Cities Project **environment quality:** sectoral commitment for implementation diseases in Zagreb. of the 'Zagreb-Healthy City Project'. The process and its results are described in two key city health policy documents, in the City Health Profile and in the City c) Strengthening positive social values Health City in five Healthy City project priority areas: any other who are in need of help.

- and improving the City of Zagreb has devoted significant decrease the concentration of NO<sub>2</sub> and energy and resources into: a) defining air-borne particles to obtain 1st quality needs and aspirations of its inhabitants, b) air, which would in its turn have impact on redefining priorities and c) gathering cross- (decreasing) incidence of respiratory tract
- Health Development Plan. During the (social networks): summary: the basic goal last three years the Zagreb City Office of the program is to prevent and decrease for Health, Labor and Social Welfare (as psychological and social decompensation authority officially responsible for Zagreb- in elderly people. The elderly are faced project implementation) with loneliness and fear of incapability and involved over two hundred leaders and inability to execute some vital activities of representatives of the statutory and non- existential importance. This program will statutory organizations and agencies in develop volunteer work, inter-generational the creation of the Zagreb City Health solidarity, children and adult sensitivity Development Plan. The Plan is bringing to problems of other people (not only the vision and proposing directions for action elderly), concrete people, neighbors, and
- Unemployment a) (citizens social summary: short term aim - to provide ensure that future parents are informed assistance unemployed dealing with difficulties resulting from of fetal anomalies (Down's syndrome) economic and social insecurity, foster and and that help and support are provided help develop psychological, emotional to parents whose children have Down's and communicational potentials of the syndrome in the early days/months (to unemployed; long-term aim is to decrease facilitate parents adjustment to a family unemployment.
- facing d) Providing equal possibilities to people insecurity): with disability: summary: the goal is to citizens about possibilities of early diagnostics member with special needs).





e) Strengthening and supporting family:

summary: the goal is to strengthen family from its very creation by providing professionally lead education and assistance in all its vulnerable phases. Since nowadays transitional stress is adding additional burden to the majority of the families in Zagreb we would like, with this program, to support them to increase their cooping abilities (thus decrease divorciality rate).

Zagreb City Health Development Plan is based on partnership, promotes sustainable development, equity and solidarity, participatory and democratic governance and is addressing core developmental themes of the WHO European Healthy Cites Project in the Phase IV.

# CITY HEALTH DEVELOPMENT PLAN

